Message Text

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R 271451Z JAN 77 FM AMEMBASSY TEL AVIV TO SECSTATE WASHDC 4618 AMEMBASSY AMMAN AMEMBASSY BEIRUT AMEMBASSY CAIRO AMEMBASSY DAMASCUS AMCONSUL JERUSALEM

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E.O. 11652: N/A TAGS: PINT, PFOR, IS

SUBJECT: LABOR PARTY COMMITTEE AGREES ON TERRITORIAL PALANK

REF: TEL AVIV 0523

1. THE LABOR PARTY COMMITTEE DRAFTING THE PLATFORM TO BE PRESENTED TO THE PARTY'S CONVENTION NEXT MONTH HAS UNANIMOUSLY AGREED ON WORDING FOR THE PLANK ON NEGOTIATIONS WITH ISRAEL'S NEIGHBORS AND ON BORDERS. THE AGREED LANGUAGE STATES: "ISRAEL WILL CONTINUE ITS POLITICAL EFFORTS TO CONCLUDE A PEACE AGREEMENT WITH EGYPT, JORDAN AND SYRIA ON THE BASIS OF DEFENSIBLE BORDERS BUT BE READY FOR A TERRITORIAL COMPROMISE WITH EACH OF THEM AND FOR A PEACE AGREEMENT WITH LEBANON ALONG THE EXISTING FRONTIER." MEMBERS OF THE COMMITTEE ARE QUOTED AS SAYING THAT REFERENCE TO JORDAN IN ISRAEL'S "READINESS FOR A TERRITORIAL LIMITED OFFICIAL USE

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COMPROMISE" IN THE PROPOSED PLANK RULES OUT NEGOTIATING WITH THE PLO OR AGREEING TO A PALESTINIAN STATE WEST OF THE JORDAN RIVER.

2. THE PARAGRAPH IS AK CONSENSUS REFLECTING VIRTUALLY THE WHOLE PARTY LEADERSHIP. (ONE PROMINENT EXCEPTION IS MOSHE DAYAN, WHO OPPOSES ANY WITH-

DRAWAL IN THE WEST BANK). IT IS AS NOTEWORTHY FOR WHAT IT OMITS AS FOR WHAT IT CONTAINS. (IT IS STILL UNCLEAR WHETHER THERE WILL BE ADDITIONAL PLANKS ON TERRITORIAL ISSUES). THE COMMITTEE DID NOT INCLUDE A PROPOSAL SUPPORTED BY LABOR MK'S YITZHAK NAVON AND MOSHE CARMEL THAT ADVOCATED NEGOTIATIONS WITH ANY PALESTINIAN GROUP WHICH WOULD RECOGNIZE ISRAEL AND RENOUNCE TERROR. ON THE OTHER HAND, IT ALSO MADE NO REFERENCE TO A CONCEPT SUPPORTED BY DEFENSE MINISTER PERES: A FUNCTIONAL ARRANGEMENT FOR THE WEST BANK INVOLVING MORE LOCAL AUTONOMY BUT CONTINUED ISRAEL MILITARY PRESENCE.

- 3. THE PLANK ALSO DOES NOT ADDRESS THE QUESTION OF WHETHER A REFERENDUM IN THE FORM OF ANOTHER KNESSET ELECTION WOULD BE REQUIRED BEFORE RATIFICATION OF ANY WEST BANK RETROCESSION. HOWEVER, THIS ISSUE MAY WELL BE A CONTENTIOUS ITEM AT THE LABOR PARTY CONVENTION. IT WILL BE RECALLED THAT THE REQUIREMENT OF AN ELECTION WAS NOT PART OF LABOR'S 1973 FOURTEEN-POINT PLATFORM, BUT RATHER WAS PART OF THE COALITION AGREEMENT IN 1974 AND A COMMITMENT BY PRIME MINISTER RABIN WHEN THE NRP JOINED HIS CABINET.
- 4. THE NEW LANGUAGE GOES A CONSIDERABLE DISTANCE IN ACCOMMODATING MAPAM'S INSISTENCE THAT THE PLATFORM BE EXPLICIT IN OFFERING TERRITORIAL CONCESSIONS ON ALL FRONTS. MAPAM WOULD NOT LIMIT THE CONCESSIONS TO A FINAL PEACE SETTLEMENT. HOWEVER, THE USE OF THE TERM "PEACE AGREEMENT" IN CONNECTION LIMITED OFFICIAL USE

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WITH "A TERRITORIAL COMPROMISE" SEEMS TO SUPPORT THE POSITION OF THOSE OPPOSED TO WITHDRAWAL FOR LESS THAN A FINAL PEACE. THIS CERTAINLY IS THE FEELING OF MINISTER WITHOUT PORTFOLIO ISRAEL GALILI, WHO RECENTLY STATED THAT A DECISIVE MAJORITY IN THE LABOR PARTY FAVORS TERRITORIAL CONCESSIONS IN JORDAN AND SAMARIA FOR A PEACE AGREEMENT BUT NOT AS PART OF AN INTERIM AGREEMENT. NONETHELESS, MAPAM LEADERS SEEM TO BE PLEASED BY THE PLANK THAT WAS APPROVED BY THE COMMITTEE. MAPAM'S SECRETARY GENERAL MEIR TALMI WAS QUOTED AS BEING "SATISFIED" WITH THE LANGUAGE. WE SHOULD KNOW AFTER MAPAM'S CONVENTION ON JANUARY 30 WHETHER HE SPOKE FOR THE WHOLE PARTY. DUNNIGAN

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